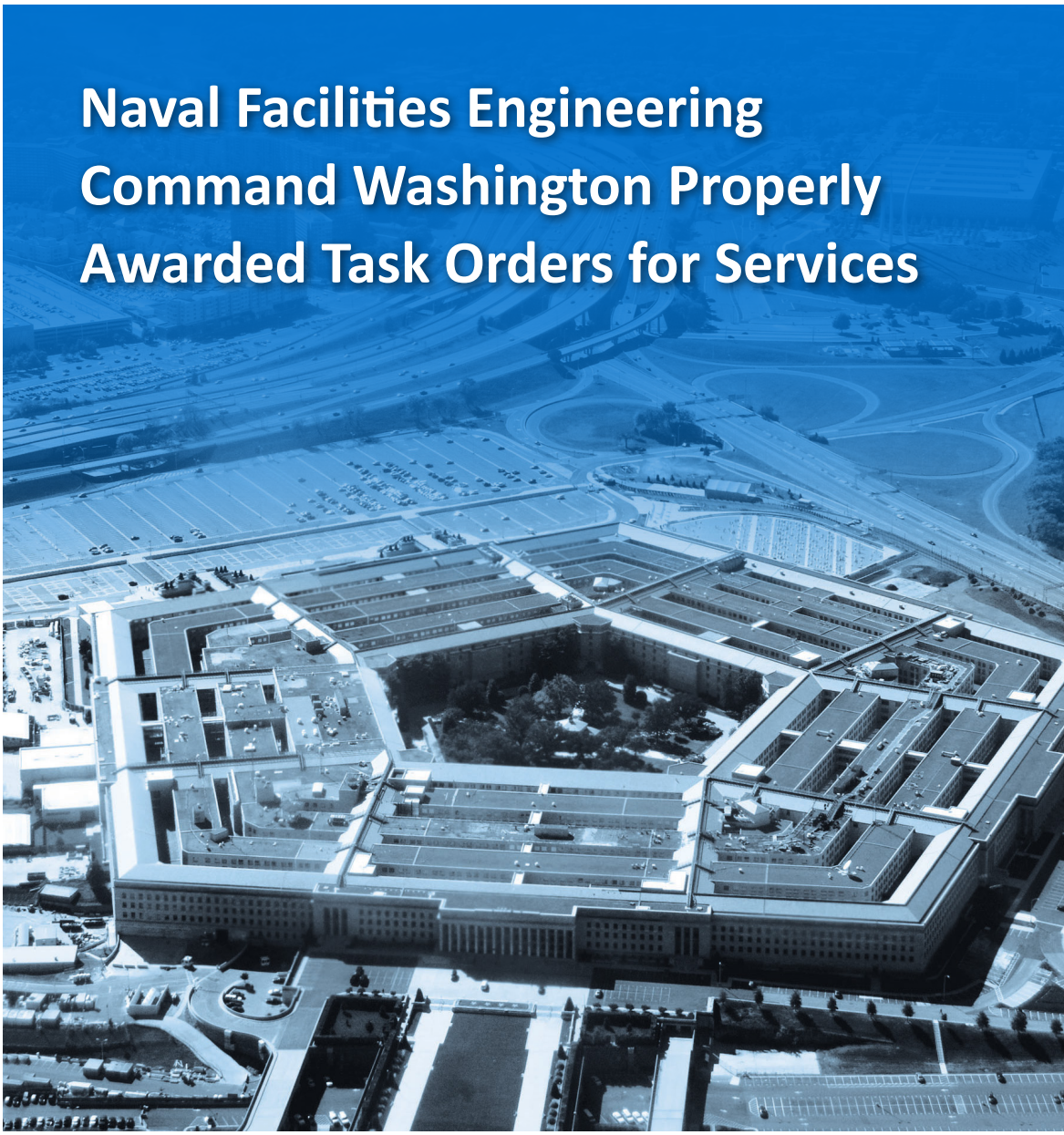
Report No. DODIG-2014-042

# Inspector General

*U.S. Department of Defense*

FEBRUARY 28, 2014

# Naval Facilities Engineering Command Washington Properly Awarded Task Orders for Services



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# Results in Brief

*Naval Facilities Engineering Command Washington Properly Awarded Task Orders for Services*

**February 28, 2014**

## Objective

Our audit objective was to determine whether the Naval Facilities Engineering Command (NAVFAC) Washington properly awarded task orders under multiple award contracts for services. Specifically, we determined whether NAVFAC Washington contracting officials provided contractors a fair opportunity to compete, adequately supported determinations of price reasonableness in accordance with Federal and DoD policies, and used appropriate funding.

## Finding

NAVFAC Washington contracting officials properly awarded the 33 task orders reviewed, valued at $305.6 million, from two separate multiple award contracts. For the 33 task orders, the contracting officials:

- provided each contractor on the multiple award contract a fair opportunity to be considered for each task order awarded,
- adequately supported price reasonableness determinations on all task orders reviewed, and
- used proper funding.

In addition, NAVFAC Washington contracting officials generally supported price reasonableness determinations for 23 modifications, valued at

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***Finding Continued***

$14.1 million, of 25 modifications reviewed, valued at $15.1 million. However, the contracting officials did not adequately support their price reasonableness determinations for two modifications, valued at $1 million. Those two instances were isolated and did not constitute a systemic problem. Therefore, we are not making any recommendations.

## Management Comments

We provided a discussion draft of this report on February 3, 2014. No written response to this report was required, and none was received. Therefore, we are publishing this report in final form.

## *Recommendations Table*

| Management | Recommendations Requiring Comment |
|---|---|
| Under Secretary of Defense for Acquisition, Technology, and Logistics | None |
| Naval Inspector General | None |

**INSPECTOR GENERAL**
**DEPARTMENT OF DEFENSE**
4800 MARK CENTER DRIVE
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February 28, 2014

MEMORANDUM FOR UNDER SECRETARY OF DEFENSE FOR ACQUISITION, TECHNOLOGY, AND LOGISTICS
NAVAL INSPECTOR GENERAL

SUBJECT: Naval Facilities Engineering Command Washington Properly Awarded Task Orders for Services (Report No. DODIG-2014-042)

We are providing this report for information and use. Naval Facilities Engineering Command Washington contracting officials properly awarded 33 task orders, valued at $305.6 million. No written response to this report was required, and none was received.

We appreciate the courtesies extended to the staff. Please direct questions to me at (703) 604-8905 (DSN 664-8905).

Amy J. Frontz
Principal Assistant Inspector General
for Auditing

INSPECTOR GENERAL

DEPARTMENT OF DEFENSE

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INSPECTOR GENERAL

DEPARTMENT OF DEFENSE

# Introduction

## Objectives

Our audit objective was to determine whether Naval Facilities Engineering Command (NAVFAC) Washington contracting officials properly awarded task orders under multiple award contracts (MACs) for services. Specifically, we determined whether NAVFAC Washington contracting officials provided contractors a fair opportunity to compete and adequately supported determinations of price reasonableness in accordance with Federal and DoD policies. After the start of the audit, we expanded the objective to include a review of funding. In addition, we determined whether NAVFAC Washington contracting officials adequately supported price reasonableness determinations for modifications to the task orders. See Appendix A for a discussion of the scope and methodology and Appendix B for prior coverage related to the objectives.

## Background

Multiple award contracting allows the Government to procure goods and services using streamlined acquisition procedures while obtaining the advantage of competition. Task order and delivery order MACs represent a pool of indefinite-delivery, indefinite-quantity contracts used by DoD customers to obtain goods and services. Specifically, contracting officers must provide all contractors in the pool a fair opportunity to compete for award of a task order. Federal Acquisition Regulation (FAR) Subpart 16.5, "Indefinite-Delivery Contracts," establishes a preference for making multiple awards of indefinite-quantity contracts under a single solicitation for the same or similar supplies or services to two or more sources.

## Naval Facilities Engineering Command Washington

NAVFAC Washington manages the planning, design, and construction of shore facilities for the U.S. Navy, U.S. Marine Corps, and other Federal agencies in the District of Columbia, Maryland, and Northern Virginia. NAVFAC Washington headquarters is at the Washington Navy Yard in Washington, D.C.

NAVFAC Washington serves its supported commands through several field offices. These offices include the Resident Officer in Charge of Construction (ROICC) at Marine Corps Base Quantico in Virginia; Public Works Departments (PWDs) in Maryland at Annapolis, Bethesda, and Naval Air Station Patuxent River; and PWDs in Washington D.C., at Joint Base Anacostia-Bolling, Naval Support Activity South

Potomac, and Naval Support Activity Washington (Navy Yard). This audit addresses 33 firm-fixed-price task orders that contracting officials awarded at five NAVFAC Washington locations. See Appendix C for a list of the task orders reviewed. In addition, we reviewed 25 modifications made to the 33 task orders. See Appendix D for a list of the modifications reviewed.

## Large and Small Multiple Award Contracts

NAVFAC Washington contracting officials awarded two MACs for construction services in FY 2010 and referred to the two MACs as "the large MAC" and "the small MAC." The large MAC includes five contractors and is for task orders with an estimated value exceeding $10 million. The large MAC has a not-to-exceed ceiling of $750 million.[1]

The small MAC includes five contractors and is for task orders with an estimated valued between $2 million and $10 million. The small MAC has a not-to-exceed ceiling of $500 million.[2]

## Review of Internal Controls

DoD Instruction 5010.40, "Managers' Internal Control Program Procedures," May 30, 2013, requires DoD organizations to implement a comprehensive system of internal controls that provides reasonable assurance that programs are operating as intended and to evaluate the effectiveness of the controls. NAVFAC Washington internal controls over the award of the 33 task orders and 25 modifications were effective as the internal controls applied to the audit objectives.

[1] The five contracts for the large MAC are: N40080-10-D-0490, N40080-10-D-0491, N40080-10-D-0492, N40080-10-D-0493, and N40080-10-D-0494.

[2] The five contracts for the small MAC are: N40080-10-D-0495, N40080-10-D-0496, N40080-10-D-0497, N40080-10-D-0498, and N40080-10-D-0302.

# Finding

## Task Orders Properly Awarded

NAVFAC Washington contracting officials properly awarded the 33 firm-fixed-price task orders reviewed, valued at $305.6 million (before modifications), from two separate multiple award contracts. Specifically, NAVFAC Washington contracting officials:

- provided each contractor on the multiple award contract being used with a fair opportunity to be considered for the task order award,
- adequately supported price reasonableness determinations on all task orders reviewed, and
- used proper funding.

In addition, NAVFAC Washington contracting officials generally supported price reasonableness determinations for 23 modifications, valued at $14.1 million, of 25 modifications reviewed, valued at $15.1 million. For two modifications, valued at $1 million, NAVFAC Washington contracting officials either did not prepare or did not retain adequate documentation supporting price reasonableness determinations.

## Contracting Officers Provided Fair Opportunity to Contractors

NAVFAC Washington contracting officials provided contractors a fair opportunity to be considered for the 33 task orders. FAR 16.505(b)(1)(i) requires that contracting officers provide each multiple award contractor a fair opportunity to be considered for each order exceeding $3,000. Each MAC contained a clause requiring that competition for the task orders be limited to those awardees in the contract pool. Each MAC pool included five contractors. For the 33 task orders, we reviewed the number of bids received for each task order, the time period given to the contractors to submit the bids, and whether the contracting officials provided sufficient justification for the award.

NAVFAC Washington contracting officers ensured that contractors in the pool were notified of the solicitation by posting the solicitation to the Navy Electronic Commerce Online (NECO) website[3] and selecting the Commercial and Government Entity Codes[4] for

[3] The NECO is an Internet-based system for Navy and business to do electronic commerce. The Navy uses NECO to post solicitations; receive secured solicitation responses; and send electronic mail orders, awards and modifications.

[4] The Commercial and Government Entity (CAGE) Code identifies companies doing business with or wishing to conduct business with the Federal Government. When a contracting officer posts a solicitation to NECO and enters a contractor's Commercial and Government Entity Code, NECO automatically sends the solicitation to the contractor.

each contractor in the pool. In addition, a PWD Bethesda contracting officer stated that when she posts a solicitation to the NECO website, she sends each contractor an e-mail informing them the solicitations were posted. NAVFAC Washington contracting officials provided all five large MAC contractors and all five small MAC contractors in the two pools with a fair opportunity to compete for the task orders.

## Price Reasonableness Determinations Were Supported

NAVFAC Washington contracting officials adequately supported price reasonableness determinations on the 33 task orders using price competition. FAR 15.402(a) requires that contracting officers purchase supplies and services from responsible sources at fair and reasonable prices. FAR 15.404-1(b)(2)(i) states that comparison of proposed prices received in response to a solicitation is a valid price analysis technique and that, normally, adequate price competition establishes a fair and reasonable price. FAR 15.404-1(b)(2)(v) states that comparison of proposed prices with independent Government cost estimates (IGCEs) is another price analysis technique. NAVFAC Washington contracting officials received multiple proposals for each task order (5 proposals for 23 of 33 task orders and 4 proposals for 10 of 33 task orders). NAVFAC Washington contracting officials compared the proposed prices received to each other and to the IGCE for the 33 task orders. NAVFAC Washington contracting officials met the FAR requirements for price competition on the 33 task orders.

## Task Orders Properly Funded

NAVFAC Washington officials used proper funding for the 33 task orders. Specifically, they paid for 19 task orders with Operations and Maintenance funds, 10 task orders with Military Construction funds, 3 task orders with Working Capital funds, and 1 task order with Base Realignment and Closure funds. NAVFAC Washington officials used appropriations that were available for obligation during the fiscal year that they awarded the task orders and a type of appropriation that was allowable based on the type of work performed.

In addition, NAVFAC Washington officials obtained the required approvals for repair projects expected to cost more than $7.5 million. Specifically, section 2811, title 10, United States Code (10 U.S.C. § 2811) states that for a repair project using Operations and Maintenance funds and expected to cost more than $7.5 million, the Secretary concerned must approve the project in advance and notify Congress. These notifications should include the justification, current estimate, and a description of the elements of military construction for the project. Of the 33 task orders reviewed, 7 task orders, valued at

$85.6 million, were subject to the requirements of 10 U.S.C. § 2811. The Office of the Assistant Secretary of the Navy (Energy, Installations and Environment)[5] approved the seven projects in advance and sent notifications to congressional committees for each of those projects.

## Price Reasonableness Determinations Generally Supported on Modifications Reviewed

NAVFAC Washington contracting officials generally supported the price reasonableness determinations for 23 modifications, valued at $14.1 million, of the 25 modifications reviewed. FAR 15.402, "Pricing Policy," states that contracting officers must pay fair and reasonable prices for supplies and services. Generally, contracting officers analyzed modification price proposals using techniques including market research, historical price comparison, and comparison to IGCEs to negotiate the modification price.

For example, ROICC Quantico contracting officials awarded task order N40080-10-D-0494-0003 modification 1C on December 9, 2011. The modification was to reroute an electrical duct bank at Marine Corps Base Quantico. Using analysis techniques such as market research, contracting officials analyzed the proposal and negotiated a price more than $100,000 less than the originally proposed price.

In another example, PWD Annapolis contracting officials awarded N40080-10-D-0497-0010 modification 4 on September 29, 2012. That modification was to fulfill the contractor's request for equitable adjustment for a Government-caused time delay in the contractor's completion of a project to repair and replace terrace deck pavers and roofing membrane on a terrace deck at the U.S. Naval Academy in Annapolis, Maryland. Contracting officials analyzed the proposed daily rate and proposed length of time, and ultimately negotiated a substantial reduction in the daily rate and quantity of proposed days, resulting in a total price that was $473,790 less than the proposed price.

However, contracting officials did not adequately support the price reasonableness determinations for two modifications, valued at $1.0 million.

- PWD Navy Yard contracting officials could not provide documentation showing that they conducted a price analysis to support the price reasonableness determination for task order N40080-10-D-0495-0002 modification 3, awarded on September 14, 2011, for $556,410.

[5] Although 10 U.S.C. § 2811 states that the Secretary concerned must approve the project and notify Congress, Office of the Chief of Naval Operations Instruction 11010.20G delegates this authority to the Assistant Secretary of the Navy (Energy, Installations and Environment).

- ROICC Quantico contracting officials primarily relied on an IGCE to support the price reasonableness determination for task order N40080-10-D-0490-0001 modification 1K, awarded on January 16, 2013, for $500,654. Specifically, the Navy Civil Engineering Corps construction manager stated that because of time constraints, she did not develop an in-depth Government estimate; instead, she prepared only a rough estimate.

We informed NAVFAC Washington contracting officials of those two instances. Those instances were isolated and did not constitute a systemic problem. Therefore we are not making any recommendations.

# Appendix A

## Scope and Methodology

We conducted this performance audit, from March 2013 through February 2014 in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Because of budgetary considerations, we limited this audit to review contracts awarded in the Washington, D.C., area. Specifically, we reviewed a large MAC and a small MAC for construction services awarded by NAVFAC Washington in FY 2010. Each MAC consisted of five contracts, indicated in the following table.

*Table A. List of Contracts for MACs*

| Contracts for Large MAC | Contracts for Small MAC |
|---|---|
| N40080-10-D-0490 | N40080-10-D-0495 |
| N40080-10-D-0491 | N40080-10-D-0496 |
| N40080-10-D-0492 | N40080-10-D-0497 |
| N40080-10-D-0493 | N40080-10-D-0498 |
| N40080-10-D-0494 | N40080-10-D-0302 |

From the two MACs, we selected a nonstatistical sample of 33 firm-fixed-price task orders from the total of 96 task orders, valued at $508.4 million, awarded between December 30, 2009, and March 31, 2013. See Appendix C for a list of task orders reviewed. We collected, reviewed, and analyzed documents on those 33 task orders, valued at $305.6 million before modification. We reviewed pre-award documentation in the task order files, including request for proposals, proposals, no-bid letters, price negotiation memorandums, business clearance memorandums, and IGCEs. We also reviewed scopes of work, commitment requests, Office of the Assistant Secretary of the Navy (Energy, Installations and Environment) approvals, and Congressional notifications.

We also selected a nonstatistical sample of 25 modifications, valued at $15.1 million, from the 246 modifications, valued at $47 million, made to those 33 task orders as of March 31, 2013. To determine whether contracting officials adequately supported price reasonableness determinations for the modifications, we reviewed documentation

including proposals, price negotiation memorandums, business clearance memorandums, and IGCEs. See Appendix D for a list of the modifications reviewed.

We reviewed task order and modification files and interviewed contracting personnel at the following locations:

- NAVFAC Washington, Washington Navy Yard, Washington, D.C.;
- PWD, Washington Navy Yard, Washington, D.C.;
- PWD, Annapolis, Maryland;
- PWD, Bethesda, Maryland; and
- ROICC, Quantico, Virginia.

We reviewed documentation dated from February 1999 to January 2014. We used the following criteria to perform the audit:

- FAR Subpart 15.4, "Contract Pricing," prescribes the cost and price negotiation policies and procedures for pricing negotiated prime contracts (including subcontracts) and contract modifications, including modifications to contracts awarded by sealed bidding.
- FAR Subpart 16.5, "Indefinite Delivery Contracts," prescribes the policies and procedures for making awards of indefinite-delivery contracts and establishes a preference for making multiple awards of indefinite-quantity contracts.
- FAR Subpart 36.2, "Special Aspects of Contracting for Construction," Paragraph 36.203(a), requires an independent Government estimate of construction costs to be prepared and furnished to the contracting officer for each proposed contract and for each contract modification anticipated to exceed the simplified acquisition threshold.
- Defense Finance and Accounting Services Manual 7097.01, "Financial Management Reporting Manual for the Office of the Secretary of Defense Appropriations," provides standard data elements, descriptions, and a standard coding structure to be used for funds control and distribution.
- DoD Financial Management Regulation, Volume 2A, Chapter 1, defines the fiscal year, the normal life cycle of appropriations, and provides guidance on determining expenses versus investment.

- Office of the Chief of Naval Operations Instruction 11010.20G, "Facilities Project Instruction," provides policy and guidance for the classification, preparation, submission, review, approval, and reporting of facilities projects at Navy shore installations to include the type of funds to use.
- 10 U.S.C. 2811, "Repair of facilities," requires Secretary approval and congressional notification for repair projects with an estimated cost of more than $7.5 million that are funded with Operations and Maintenance funds.

## Use of Computer-Processed Data

We used computer-processed data from two databases to identify the universe of contracts and task orders to review—the Federal Procurement Data System-Next Generation and the Electronic Document Access System. We ran queries using both systems to identify MACs awarded by NAVFAC Washington and selected a nonstatistical sample of task orders for review.

We used the data only to identify which task orders to review. Once we identified the task orders that matched our criteria, we selected the nonstatistical sample and compared the contract file documentation to the electronic database information. From this review, we determined that the data were sufficiently reliable to support the audit conclusions.

## Use of Technical Assistance

We did not use technical assistance in conducting this audit.

# Appendix B

## Prior Coverage

During the last 5 years, the Department of Defense Inspector General (DoD IG), the Army Audit Agency (AAA), and the Air Force Audit Agency (AFAA), issued 11 reports discussing fair opportunity to compete and price reasonableness determinations for the award of construction contracts or MACs for services. Unrestricted DoD IG reports can be accessed at http://www.dodig.mil/pubs/index.cfm. Unrestricted Army reports can be accessed from .mil and gao.gov domains over the Internet at https://www.aaa.army.mil/. Air Force Audit Agency reports can be accessed from .mil domains over the Internet at https://afkm.wpafb.af.mil/ASPs/CoP/OpenCoP.asp?Filter=OO-AD-01-41 by those with Common Access Cards.

### *DoD IG*

Report No. DODIG-2013-121, "Award and Administration of Multiple-Award Contracts at Joint Base San Antonio-Lackland Need Improvement," August 23, 2013

Report No. DODIG-2013-007, "Award and Administration of Multiple Award Contracts at Naval Facilities Engineering Command Specialty Centers Need Improvement," October 26, 2012

Report No. DODIG-2012-033, "Award and Administration of Multiple Award Contracts for Services at U.S. Army Medical Research Acquisition Activity Need Improvement," December 21, 2011

### *Army*

Report No. A-2012-0019-IEI, "Military Construction Contract U.S. Army Corps of Engineers Sacramento District, 212th Fires Brigade Headquarters Building, Fort Bliss, Texas," November 15, 2011

Report No. A-2012-0005-IEI, "Military Construction Contract U.S. Army Corps of Engineers Fort Worth District, Unaccompanied Enlisted Personnel Housing for Brigade Combat Teams 1, 2, and 3, Fort Bliss, Texas," October 21, 2011

Report No. A-2011-0205-IEI, "Military Construction Contract U.S. Army Corps of Engineers Fort Worth District, Combat Aviation Brigade Unaccompanied Enlisted Personnel Housing, Fort Bliss, Texas," September 15, 2011

Report No. A-2011-0191-IEI, "Military Construction Contract U.S. Army Corps of Engineers Albuquerque District, Brigade Combat Teams 1, 2, and 3 Company Operations Facilities, Fort Bliss, Texas," September 14, 2011

Report No. A-2011-0172-IEI, "Military Construction Contract U.S. Army Corps of Engineers Sacramento District, Brigade Combat Teams 1, 2, and 3 Headquarters Buildings, Fort Bliss, Texas," August 30, 2011

Report No. A-2011-0170-IEI, "Military Construction Contract Infantry Brigade Combat Teams 1 and 2, Unaccompanied Enlisted Personnel Housing, Fort Bliss, Texas," August 26, 2011

Report No. A-2011-0166-IEI, "Military Construction Contracts U.S. Army Corps of Engineers Savannah District, U.S. Army Armor School, Fort Benning, Georgia," July 28, 2011

## *Air Force*

Report No. F2011-0008-FC1000, "Multiple-Award Indefinite Delivery Indefinite Quantity Contracts at the Air Logistics Centers," August 13, 2011

# Appendix C

## Task Orders Reviewed

We reviewed 33 firm-fixed-price task orders awarded under the large MAC and the small MAC. NAVFAC Washington can procure repairs, renovations, new construction and alterations to shore facilities, and utilities belonging to the Government at any NAVFAC location in the continental United States under the two MACs. The 33 task orders we reviewed were for construction projects in Washington, D.C.; Maryland; and Virginia. The large MAC has a not-to-exceed ceiling of $750 million. The small MAC has a not-to-exceed ceiling of $500 million.

| Task Order | Initial Award Amount (Figures Rounded) | Services Purchased | Awarding Office |
|---|---|---|---|
| Large MAC Task Orders | | | |
| 1) N40080-10-D-0490-0001 | $15,478,820 | Design and construct an Officer Candidate School Mess Hall and a Headquarters Facility at Marine Corps Base Quantico | NAVFAC Washington |
| 2) N40080-10-D-0490-0002 | 15,777,700 | Construct an approximately 60,000 square-foot expansion to the Ballistic Missile Defense Aegis program management facility, Dahlgren, Virginia | NAVFAC Washington |
| 3) N40080-10-D-0490-0003 | 11,978,000 | Provide 22,600 square feet of administrative and operations space for Joint Air Defense Operations Mission at Joint Base Anacostia-Bolling | NAVFAC Washington |
| 4) N40080-10-D-0492-0002 | 11,650,000 | Modify areas of the Halsey Field House at the U.S. Naval Academy, Annapolis | PWD Annapolis |
| 5) N40080-10-D-0492-0003 | 15,505,000 | Renovate Buildings 3 and 5, WRNMMC* | NAVFAC Washington |
| 6) N40080-10-D-0492-0004 | 5,880,000 | Modernize Central Distribution and Sterile Processing Departments, Building 9, WRNMMC | NAVFAC Washington |
| 7) N40080-10-D-0492-0005 | 13,925,000 | Repair Building Envelopment, Buildings 60 and 61, Naval Support Activity, WRNMMC | NAVFAC Washington |
| 8) N40080-10-D-0492-0006 | 20,325,000 | Renovate Building 9 at Federal Bureau of Investigations Academy, Marine Corps Base Quantico | NAVFAC Washington |

Acronyms used throughout Appendix C are defined on the final page of Appendix C

## Task Orders Reviewed (cont'd)

| Task Order | Initial Award Amount (Figures Rounded) | Services Purchased | Awarding Office |
|---|---|---|---|
| 9) N40080-10-D-0493-0002 | 5,796,969 | Design and construct a 15,000 square-foot addition to noncommissioned officers training facility, Marine Corps Base Quantico | NAVFAC Washington |
| 10) N40080-10-D-0494-0002 | 12,110,643 | Design and construct Research, Development, Test, and Evaluation facilities, Naval Surface Warfare Center, Bethesda | NAVFAC Washington |
| 11) N40080-10-D-0494-0003 | 9,445,000 | Construct a power substation at Marine Corps Base Quantico | NAVFAC Washington |
| 12) N40080-10-D-0494-0004 | 11,748,519 | Restore and modernize building W111 at the Washington Navy Yard | NAVFAC Washington |
| 13) N40080-10-D-0494-0005 | 14,200,000 | Construct and renovate Child Care Facility and Child Development Centers at Naval Support Activity, Bethesda | NAVFAC Washington |
| 14) N40080-10-D-0494-0006 | 8,650,000 | Repair and modernize Administration Building at U.S. Naval Academy, Annapolis | PWD Annapolis |
| 15) N40080-10-D-0494-0007 | 21,575,006 | Modernize galley and dining area, building 9 at WRNMMC | NAVFAC Washington |
| 16) N40080-10-D-0494-0008 | 33,842,000 | Construct a multi-story bachelor enlisted quarters and an enlisted dining facility, Marine Corps Base Quantico | NAVFAC Washington |
| **Sub-Total** | **$227,887,657** | | |
| Small MAC Task Orders | | | |
| 17) N40080-10-D-0495-0002 | 6,733,821 | Renovate building 220 at Washington Navy Yard | PWD Navy Yard |
| 18) N40080-10-D-0495-0005 | 3,871,601 | Replace windows, patio, and copper gutter and gutter line at Harry Lee Hall Building 17, Marine Corps Base Quantico | ROICC Quantico |
| 19) N40080-10-D-0495-0008 | 1,265,000 | Repair classrooms and laboratories at Rickover Hall, U.S. Naval Academy, Annapolis | PWD Annapolis |
| 20) N40080-10-D-0496-0002 | 3,641,229 | Repair building 2002 at Marine Corps Base Quantico | ROICC Quantico |
| 21) N40080-10-D-0496-0007 | 5,168,728 | Repair Building 54 and 55 and waterproofing at WRNMMC | PWD Bethesda |

Acronyms used throughout Appendix C are defined on the final page of Appendix C

## Task Orders Reviewed (cont'd)

| Task Order | Initial Award Amount (Figures Rounded) | Services Purchased | Awarding Office |
|---|---|---|---|
| 22) N40080-10-D-0496-0009 | 6,092,453 | Repair the Mainside sewage treatment plant at Marine Corps Base Quantico | NAVFAC Washington |
| 23) N40080-10-D-0496-0019 | 5,577,010 | Repair various waterfront structures at U.S. Naval Academy, Annapolis | PWD Annapolis |
| 24) N40080-10-D-0497-0010 | 4,161,437 | Repair terrace deck pavers and roofing at Rickover/ Nimitz, at U.S. Naval Academy, Annapolis | PWD Annapolis |
| 25) N40080-10-D-0497-0011 | 5,823,375 | Realign Purvis/Russell Road Phase II, Marine Corps Base Quantico | NAVFAC Washington |
| 26) N40080-10-D-0497-0012 | 6,357,522 | Repair building 3280, Marine Corps Base Quantico | ROICC Quantico |
| 27) N40080-10-D-0497-0017 | 1,531,300 | Replace window systems of Building 22 at Washington Navy Yard | PWD Navy Yard |
| 28) N40080-10-D-0498-0007 | 5,312,000 | Renovation for new accelerator in Building A69 of the Naval Research Laboratory, Washington, D.C. | PWD Navy Yard |
| 29) N40080-10-D-0498-0012 | 3,177,600 | Modernize Bulk Transport System at WRNNMC | PWD Bethesda |
| 30) N40080-10-D-0498-0017 | 8,349,000 | Renovate Visiting Flags Officers Quarters, Building 2, at Washington Navy Yard | NAVFAC Washington |
| 31) N40080-10-D-0302-0008 | 4,168,000 | Replace the Armed Forces Radiobiology Research Institute Switchgear at the Uniformed Services University of the Health Services, WRNMMC | PWD Bethesda |
| 32) N40080-10-D-0302-0012 | 3,090,000 | Restore office and laboratory space Building A-50 and repair the extensive damage from a roof fire at Naval Research Laboratory, Washington, D.C. | NAVFAC Washington |
| 33) N40080-10-D-0302-0015 | 3,382,000 | Renovate the Command Suite, Building 1, 5th Deck, WRNMMC | PWD Bethesda |
| **Sub-Total** | **$77,702,076** | | |
| **Total** | **$305,589,733** | | |

*WRNMMC Walter Reed National Military Medical Center, Bethesda, Maryland (formerly National Naval Medical Center)

# Appendix D

## Modifications Reviewed

We reviewed 25 modifications, totaling $15.1 million, awarded under the 33 task orders we reviewed.

| Task Order | Modification | Award Amount (figures rounded) | Awarding Office |
|---|---|---|---|
| Large MAC Modifications | | | |
| 1) N40080-10-D-0490-0001 | 1K | $500,654 | ROICC Quantico |
| 2) N40080-10-D-0492-0002 | 1J | 730,000 | PWD Annapolis |
| 3) N40080-10-D-0492-0003 | 1J | 3,900,000 | PWD Bethesda |
| 5) N40080-10-D-0492-0004 | 1P | 539,371 | PWD Bethesda |
| 4) N40080-10-D-0492-0004 | 1Z | 280,166 | PWD Bethesda |
| 6) N40080-10-D-0492-0005 | 1D | 1,171,899 | PWD Bethesda |
| 7) N40080-10-D-0492-0005 | 1H | 274,198 | PWD Bethesda |
| 8) N40080-10-D-0493-0002 | 1A | 295,113 | ROICC Quantico |
| 9) N40080-10-D-0494-0002 | 3 | 318,101 | PWD Navy Yard |
| 11) N40080-10-D-0494-0003 | 1C | 454,841 | ROICC Quantico |
| 10) N40080-10-D-0494-0003 | 1H | 561,500 | ROICC Quantico |
| 12) N40080-10-D-0494-0004 | 1E | 272,916 | PWD Navy Yard |
| **Sub-Total** | | **$9,298,759** | |
| Small MAC Modifications | | | |
| 13) N40080-10-D-0495-0002 | 3 | 556,410 | PWD Navy Yard |
| 14) N40080-10-D-0495-0005 | 3 | 375,639 | ROICC Quantico |
| 15) N40080-10-D-0496-0002 | 1A | 250,000 | ROICC Quantico |
| 17) N40080-10-D-0496-0007 | 3 | 501,298 | PWD Bethesda |
| 16) N40080-10-D-0496-0007 | 6 | 279,186 | PWD Bethesda |
| 19) N40080-10-D-0496-0009 | 1A | 353,583 | ROICC Quantico |
| 18) N40080-10-D-0496-0009 | 1C | 1,401,306 | ROICC Quantico |
| 21) N40080-10-D-0497-0010 | 3 | 308,930 | PWD Annapolis |
| 20) N40080-10-D-0497-0010 | 4 | 388,806 | PWD Annapolis |
| 22) N40080-10-D-0498-0007 | 3 | 297,740 | PWD Navy Yard |
| 23) N40080-10-D-0498-0017 | 6 | 408,339 | NAVFAC Washington |
| 24) N40080-10-D-0302-0008 | 2 | 386,044 | PWD Bethesda |
| 25) N40080-10-D-0302-0015 | 3 | 320,000 | PWD Bethesda |
| **Sub-Total** | | **$5,827,281** | |
| **Total** | | **$15,126,040** | |

# Acronyms and Abbreviations

| | |
|---|---|
| **FAR** | Federal Acquisition Regulation |
| **IGCE** | Independent Government Cost Estimate |
| **MAC** | Multiple Award Contract |
| **NAVFAC** | Naval Facilities Engineering Command |
| **NECO** | Navy Electronic Commerce Online |
| **PWD** | Public Works Department |
| **ROICC** | Resident Officer in Charge of Construction |

## Whistleblower Protection
### U.S. Department of Defense

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